

Message Text

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ACTION EUR-12

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USIE-00 NSC-05 CIAE-00 PM-04 INR-07 L-03 ACDA-07
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SECDEF WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2286

EO 11652: GDS
TAGS: NATO PFOR NAC
SUBJ: NATO SUMMIT COMMUNIQUE

REF: A. USNATO 2247 181504Z APR 77, B. STATE 73372 022104Z
APR 77, C. ANKARA 2932 191514Z APR 77

SUMMARY: THERE FOLLOWS TEXT OF FIRST FORMAL DRAFT OF
THE NATO SUMMIT COMMUNIQUE AS IT EMERGED FROM APRIL 19
SPC DISCUSSION, AND A DESCRIPTION OF MAIN POINTS MADE
IN APRIL 19 MEETING. ACTION REQUESTED: GUIDANCE
IN TIME FOR THE NEXT SPC REVIEW ON APRIL 26. END SUMMARY.

1. APRIL 19 SPC REVIEW OF THE PRELIMINARY INTERNATIONAL
STAFF DRAFT OF THE COMMUNIQUE (REF A) WAS CHARACTERIZED
BY A DETERMINED EFFORT ON THE PART OF MOST REPS TO SHORTEN
THE PRELIMINARY DRAFT IN THE INTEREST OF PRODUCING A
CONCISE COMMUNIQUE SUITABLE FOR A MEETING ATTENDED BY
HEADS OF STATE AND GOVERNMENT. NUMEROUS SUGGESTIONS
FOR ADDITIONS TO THE PRELIMINARY DRAFT WERE REJECTED
AND SUGGESTIONS, PARTICULARLY BY THE BELGIAN REP, FOR
SHORTENING THE PRELIMINARY DRAFT WERE ACCEPTED.
US REP PRESSED FOR INCLUSION OF POINTS IN REFS A AND B. MOST
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SPC REPS EXPRESSED SATISFACTION WITH THE BRIEF DRAFT PRO-
DUCED BY THE APRIL 19 MEETING (PARA 3 BELOW) AND SOME
EXPRESSED HOPE FOR RESTRAINT IN ATTEMPTING TO EXPAND OR EMBROIDER
IT.

2. THE PRINCIPAL POINTS OF INTEREST AT THE APRIL 19
MEETING, KEYED TO THE DRAFT IN PARA 3 BELOW, WERE:
--PARA 2: FRG REP SUGGESTED PHRASE "TO MAKE POSSIBLE THE
CREATION OF A LASTING STRUCTURE OF PEACE", WHICH APPEARED IN
PARA 2 OF THE MAY 1975 SUMMIT COMMUNIQUE.

--PARA2: GREEK REP ARGUED IN FAVOR OF ADDING A PHRASE IN THE SECOND SENTENCE TO THE EFFECT THAT THE ALLIES WERE RESOLVED TO RESTORE SOLIDARITY "WHERE IMPAIRED BY REMOVING THE CAUSES WHICH DISTURB IT AMONG ALLIES", A PHRASE WHICH ALSO APPEARED IN PARA 2 OF THE MAY 1975 COMMUNIQUE. OTHER REPS OPPOSED THIS ADDITION, AND THE GREEK REP AGREED NOT TO PRESS IT IN THIS DRAFT BUT SAID HE WOULD HAVE TO RESERVE HIS POSITION ON THIS POINT. THE WORDS "WHERE NECESSARY", WHICH MOST REPS THOUGHT COULD BE DELETED, WERE RETAINED IN THE HOPE THAT THEY WOULD MEET THE GREEK PROBLEM.PP--PARA 3: TURKISH REP PROPOSED ADDING TO THE FIRST PART OF THIS PARA ON DEFENSE A SENTENCE ALONG THE LINES REPORTED PARA 3 REF C REGARDING COHESION AND CLOSE ASSOCIATION "IN PARTICULAR IN THE FIELD OF MULTILATERAL AND BILATERAL DEFENSE CO-OPERATION". MOST REPS EXPRESSED A WILLINGNESS TO TRY TO FIND A BRIEF FORMULA TO ACCOMMODATE THE TURKISH POINT, BUT OBJECTED TO THE TURKISH LANGUAGE AS COMPLEX AND HEAVY. TURKISH REP UNDERLINED IMPORTANCE OF THIS POINT TO ANKARA, AND SAID HE WOULD RETURN TO IT AT THE NEXT SPC MEETING.

--PARA 3: ITALIAN, GREEK AND PORTUGUESE REPS OBJECTED STRONGLY TO THE LANGUAGE IN THE PRELIMINARY DRAFT REGARDING "INCREASING PRESSURES ON NATIONAL BUDGETS" AND PROPOSAL (PARA 3 REF A) THAT THE ALLIES WOULD BE "PREPARED TO ASSUME THE BURDENS ENTAILED". ITALIAN REP INSISTED ON INCLUSION OF THE PHRASE "TO THE BEST OF THEIR CAPABILITIES". TURKISH AND ITALIAN ARGUMENTS, AND A NUMBER OF OTHER CONFLICTING PROPOSALS, COMPLICATED DRAFTING OF THE SENTENCES ON DEFENSE, AND SOME REPS EXPRESSED CONFIDENTIAL

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VIEW THAT THIS SECTION SHOULD BE IMPROVED AT THE NEXT MEETING.

--PARA 3: WHILE THERE WAS GENERAL SUPPORT FOR A SECTION ON DISARMAMENT, MOST REPS FELT SALT AND MBFR SHOULD BE COVERED IN ONE SENTENCE EACH. THE IS INCLUDED AN ILLUSTRATIVE SENTENCE ON SALT REFLECTING THIS SENTIMENT, BUT ALL REPS RECOGNIZED THAT THIS SENTENCE IS TENTATIVE AND THAT THE US WOULD WISH TO PROPOSE SPECIFIC LANGUAGE ON SALT.

--PARA 4: ASYG JUNG EXPRESSED HOPE THAT THE PASSAGE ON BERLIN WOULD BE BRIEF IN CONSONANCE WITH THE REMAINDER OF THE COMMUNIQUE.

11PARA 6: WHILE ACCEPTING PARA ON HUMAN RIGHTS, MOST SPC REPS BELIEVED IT WOULD BE MORE EFFECTIVE IF BRIEFER THAN THAT IN THE PRELIMINARY DRAFT.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 2286

3. BEGIN TEXT:

THE NORTH ATLANTIC COUNCIL MET IN LONDON ON 10TH AND 11TH MAY, 1977 WITH THE PARTICIPATION OF HEADS OF STATE AND GOVERNMENT.

2. THE ALLIED LEADERS REAFFIRM THAT THE ESSENTIAL PURPOSE OF THE ALLIANCE IS TO SAFEGUARD THE INDEPENDENCE AND SECURITY OF ITS MEMBERS AND TO MAKE POSSIBLE THE CREATION OF A LASTING STRUCTURE OF PEACE. THE ALLIES ARE THUS FIRMLY RESOLVED TO MAINTAIN, AND, WHERE NECESSARY, ENHANCE THE EFFECTIVENESS OF THE ALLIANCE AND THE TIES WHICH UNITE THEM.

3. ALTHOUGH THERE HAVE BEEN SOME IMPROVEMENTS IN EAST-WEST RELATIONS IN RECENT YEARS, ELEMENTS OF INSTABILITY AND UNCERTAINTY PERSIST. OF PARTICULAR CONCERN IS THE UNREMITTING GROWTH IN THE STRENGTH AND OFFENSIVE CAPABILITIES OF THE ARMED FORCES OF THE WARSAW PACT COUNTRIES. IN THESE CIRCUMSTANCES, THE ALLIES RECOGNISE THAT UNFLAGGING EFFORTS TO MAINTAIN AND IMPROVE THE COMMON DEFENCE REMAINS NECESSARY AND REQUIRE THE DETERMINATION OF EACH ALLY TO TAKE THE MEASURES NECESSARY TO MAINTAIN A CREDIBLE DETERRENT FOR THE ALLIANCE AS A WHOLE AND TO USE THEIR RESOURCES IN THE MOST EFFECTIVE AND EFFICIENT WAY. THEY ARE PREPARED TO ASSUME TO THE BEST OF THEIR CONFIDENTIAL

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CAPABILITIES THE BURDENS ENTAILED.

RECALLING THEIR LONG-STANDING EFFORTS TO REDUCE THE RISK OF CONFRONTATION IN THE MILITARY SPHERE, THEY STRESS THE VITAL NEED TO REINFORCE DETENTE, NOT BY UNSUPPORTED PROTESTATIONS OF PEACEFUL INTENTIONS, BUT BY RESOLUTE EFFORTS TO REDUCE THE LEVEL OF ARMAMENTS THROUGH EQUITABLE AND BALANCED MEASURES OF DISARMAMENT AND ARMS CONTROL. THEY EXPRESSED THE HOPE FOR EARLY AND SUBSTANTIAL PROGRESS IN SALT.

WITH RESPECT TO MBFR, THE ALLIES CONCERNED EMPHASIS THE IMPORTANCE THEY ATTACH TO THESE NEGOTIATIONS AS A MEANS OF ENSURING UNDIMINISHED SECURITY AT A LOWER LEVEL OF FORCES FOR ALL COUNTRIES CONCERNED.

4. CONFIDENT IN THE COLLECTIVE SECURITY PROVIDED BY THE ALLIANCE, THE ALLIES WILL PERSEVERE IN THEIR EFFORTS TO LESSEN THE TENSIONS WHICH DIVIDE EAST AND WEST AND TO INCREASE PROGRESSIVELY THE AREAS OF CO-OPERATION. HOWEVER, SUCCESS IN

THIS GOAL DEPENDS ON THE EXTENT TO WHICH ALL CONCERNED SHOW MODERATION AND SELF-RESTRAINT IN ALL AREAS OF RELATIONS WHETHER IN EUROPE OR IN OTHER PARTS OF THE WORLD. (BERLIN)

5. THE ALLIES ATTACH MUCH IMPORTANCE TO FULL COMPLIANCE BY SIGNATORY GOVERNMENTS WITH ALL THE PRINCIPLES AND PROVISIONS OF THE HELSINKI FINAL ACT. THEY WELCOME THE LIMITED PROGRESS ACHIEVED IN CERTAIN FIELDS COVERED BY THE FINAL ACT, BUT UNDERLINE THAT MUCH STILL REMAINS TO BE DONE SO THAT THE BENEFITS OF THE FINAL ACT CAN BE FELT BOTH IN INTER-STATE RELATIONS AND ALSO IN THE LIVES OF INDIVIDUALS. THE FORTHCOMING MEETINGS IN BELGRADE WILL PROVIDE AN IMPORTANT OPPORTUNITY FOR A THOROUGH AND OBJECTIVE REVIEW OF IMPLEMENTATION AND WILL ALLOW FOR CONSIDERATION OF HOW FURTHER PROGRESS MIGHT BE ACHIEVED. THE ALLIES INTEND TO PLAY A CONSTRUCTIVE ROLE IN THE MEETINGS, AND TO WORK FOR AN OUTCOME WHICH WILL BE BENEFICIAL TO ALL THE PARTICIPATING STATES AND
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TO THEIR PEOPLE.

6. THE ALLIES RECOGNISE THE ASPIRATIONS OF PEOPLE THROUGHOUT THE WORLD FOR HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS. THEY ARE CONVINCED THAT RESPECT FOR THE DIGNITY AND WELL-BEING OF THE INDIVIDUAL, IN ACCORDANCE WITH THE COMMITMENTS ACCEPTED BY GOVERNMENTS IN THE CHARTER OF THE UNITED NATIONS AND IN OTHER INTERNATIONAL DOCUMENTS INCLUDING THE HELSINKI FINAL ACT, IS ESSENTIAL FOR PEACE AND FOR THE DEVELOPMENT OF FRIENDLY RELATIONS AND CO-OPERATION BETWEEN STATES.

7. RECOGNISING THE VITALITY AND VIGOUR SHOWN BY THE ALLIANCE OVER THE YEARS, THE ALLIED LEADERS REAFFIRM THEIR DETERMINATION TO MAINTAIN AND STRENGTHEN THEIR CLOSE ASSOCIATION AND COHESION WITHIN THE FRAMEWORK OF THE NORTH ATLANTIC TREATY.

END TEXT.

4. ACTION REQUESTED: GUIDANCE ON THE ABOVE DRAFT IN TIME FOR APRIL 26 DPC MEETING.

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<< END OF DOCUMENT >>

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